

FOR THE FISCAL YEAR ENDED JUNE 30, 2020

FINANCIAL STATEMENTS
WITH INDEPENDENT AUDITORS' REPORT

Focused on YOU



# FINANCIAL STATEMENTS WITH INDEPENDENT AUDITORS' REPORT

FOR THE FISCAL YEAR ENDED JUNE 30, 2020

# CITY OF DIXON TRANSIT FUND AUDITED FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2020

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#### INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of the City Council City of Dixon, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Transit Fund of the City of Dixon. California, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Transit Fund's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.





### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Transit Fund of the City of Dixon, California, as of June 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the schedule of proportionate share of the net pension liability, the schedule of plan contributions, and the schedule of changes in the total OPEB liability and related ratios be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Information

As discussed in Note 1, the financial statements present only the Transit Fund of the City of Dixon and are not intended to present fairly the financial position and results of operations of the City of Dixon in conformity with accounting principles generally accepted in the United States of America.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 25, 2020, on our consideration of the Transit Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Transit Fund's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Transit Fund's internal control over financial reporting and compliance.

Sacramento, California November 25, 2020

Lance, Soll & Lunghard, LLP

# STATEMENT OF NET POSITION JUNE 30, 2020

|                                                                   |    | 2020               |
|-------------------------------------------------------------------|----|--------------------|
| Assets:                                                           |    |                    |
| Current: Cash and investments                                     | \$ | 62,730             |
| Receivables:                                                      | Ψ  | 02,700             |
| Accrued interest                                                  |    | 783                |
| Grants                                                            |    | 527,799            |
| Inventories                                                       |    | 25                 |
| Total Current Assets                                              |    | 591,337            |
| Noncurrent:                                                       |    |                    |
| Capital assets - net of accumulated depreciation                  |    | 322,993            |
| Total Noncurrent Assets                                           |    | 322,993            |
| Total Assets                                                      |    | 914,330            |
| Deferred Outflows of Resources:                                   |    |                    |
| Deferred items related to pensions                                |    | 141,494            |
| Deferred items related to OPEB                                    |    | 24,358             |
| Total Deferred Outflows of Resources                              |    | 165,852            |
| Liabilities, Deferred Inflows of Resources, and Net Position:     |    |                    |
| Liabilities:                                                      |    |                    |
| Current:                                                          |    |                    |
| Accounts payable                                                  |    | 14,778             |
| Salaries and benefits payable Unearned revenues                   |    | 13,360<br>9,220    |
| Accrued compensated absences                                      |    | 35,676             |
|                                                                   |    |                    |
| Total Current Liabilities                                         |    | 73,034             |
| Noncurrent:                                                       |    |                    |
| Accrued compensated absences                                      |    | 11,892             |
| Total OPEB Liability Net pension liability                        |    | 235,875<br>626,014 |
| Net pension liability                                             | -  | 020,014            |
| Total Noncurrent Liabilities                                      |    | 873,781            |
| Total Liabilities                                                 |    | 946,815            |
| Deferred Inflows of Resources:                                    |    |                    |
| Deferred innows of Resources.  Deferred items related to pensions |    | 58,764             |
| Deferred items related to OPEB                                    |    | 59,494             |
| Total Deferred Inflows of Resources                               |    | 118,258            |
| Net Position:                                                     |    |                    |
| Investment in capital assets                                      |    | 322,993            |
| Unrestricted                                                      |    | (307,884)          |
|                                                                   |    |                    |
| Total Net Position                                                | \$ | 15,109             |
| Total Liabilities, Deferred Inflows                               |    |                    |
| of Resources, and Net Position                                    | \$ | 1,080,182          |

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION YEAR ENDED JUNE 30, 2020

|                                                          | 2020          |
|----------------------------------------------------------|---------------|
| Operating Revenues: Charges for services, net of refunds | \$<br>96,977  |
| TDA operating grants                                     | 774,994       |
| FTA operating grants                                     | 221,788       |
| Total Operating Revenues                                 | <br>1,093,759 |
| Operating Expenses:                                      |               |
| Salaries and benefits                                    | 692,267       |
| Materials, supplies, and operational expenses            | 9,140         |
| Repairs and maintenance                                  | 114,500       |
| Power and utilities                                      | 8,757         |
| Contractual services                                     | 40,923        |
| Administration                                           | 40,650        |
| Allocated cost from City                                 | 221,787       |
| Miscellaneous                                            | 535           |
| Depreciation expense                                     | <br>78,604    |
| Total Operating Expenses                                 | <br>1,207,163 |
| Operating Income (Loss)                                  | <br>(113,404) |
| Nonoperating Revenues (Expenses):                        |               |
| Interest income                                          | 14,383        |
| TDA Capital Grant                                        | 99,740        |
| FTA Capital Grant                                        | <br>72,793    |
| Total Nonoperating                                       |               |
| Revenues (Expenses)                                      | 186,916       |
| Changes in Net Position                                  | 73,512        |
| Net Position:                                            |               |
| Beginning of Fiscal Year                                 | <br>(58,403)  |
| End of Fiscal Year                                       | \$<br>15,109  |

### STATEMENT OF CASH FLOWS YEAR ENDED JUNE 30, 2020

|                                                                                                 |              | 2020                   |
|-------------------------------------------------------------------------------------------------|--------------|------------------------|
| Cash Flows from Operating Activities:                                                           | _            |                        |
| Cash received from customers and users                                                          | 9            | \$ 1,183,147           |
| Cash paid to suppliers for goods and services                                                   |              | (227,466)              |
| Cash paid to employees for services                                                             |              | (641,360)              |
| Cash paid to city                                                                               | _            | (221,787)              |
| Net Cash Provided by Operating Activities                                                       | _            | 92,534                 |
| Cash Flows from Non-Capital                                                                     |              |                        |
| Financing Activities:                                                                           |              |                        |
| Short-term loans from City                                                                      | _            | (24,620)               |
| Net Cash (Used) by                                                                              |              |                        |
| Non-Capital Financing Activities                                                                | _            | (24,620)               |
| Cash Flows from Capital                                                                         |              |                        |
| and Related Financing Activities:                                                               |              |                        |
| Intergovernmental capital contributions                                                         |              | 172,533                |
| Acquisition and construction of capital assets                                                  | _            | (191,711)              |
| Net Cash (Used) by                                                                              |              |                        |
| Capital and Related Financing Activities                                                        |              | (19,178)               |
| Cash Flows from Investing Activities:                                                           |              |                        |
| Interest received                                                                               |              | 13,766                 |
|                                                                                                 | <del>-</del> | ,                      |
| Net Cash Provided by                                                                            |              |                        |
| Investing Activities                                                                            | _            | 13,766                 |
| Net Decrease in Cash                                                                            |              |                        |
| and Cash Equivalents                                                                            |              | 62,502                 |
| Cash and Cash Equivalents at Beginning of Year                                                  | _            | 228                    |
| Cash and Cash Equivalents at End of Year                                                        | <u>. •</u>   | \$ 62,730              |
| Reconciliation of Operating Income to Net Cash                                                  | _            |                        |
| Used by Operating Activities:                                                                   |              |                        |
| Operating income loss                                                                           | 9            | \$ (113,404)           |
| Adjustments to Reconcile Operating Loss                                                         | <del>-</del> | <del>• (1.0,10.)</del> |
| Net Cash Used by Operating Activities:                                                          |              |                        |
| Depreciation                                                                                    |              | 78,604                 |
| (Increase) decrease in accounts receivable                                                      |              | 171                    |
| (Increase) decrease in grants receivable                                                        |              | 88,791                 |
| (Increase) decrease in inventories                                                              |              | (25)                   |
| Increase (decrease) in accounts payable                                                         |              | (14,381)               |
| Increase (decrease) in accrued liabilities                                                      |              | 426<br>1 445           |
| Increase (decrease) in accrued liabilities Increase (decrease) in salaries and benefits payable |              | 1,445<br>50,907        |
| moreuse (decrease) in salaries and benefits payable                                             | <del>-</del> | 00,901                 |
| Total Adjustments                                                                               | _            | 205,938                |
| Net Provided by                                                                                 |              | t 00.504               |
| Operating Activities                                                                            | <u>-</u>     | \$ 92,534              |

### Note 1: Organization and Summary of Significant Accounting Policies

The Transit Fund of the City of Dixon (the Transit Fund) receives funds under the provisions of the Transportation Development Act (TDA) from the Solano County Local Transportation Fund (LTF) under Article 4, Section 99260 and State Transit Assistance Fund (STA) under Article 4, Section 6730(a). The STA funds are to be used for public transportation purposes only. The Transit Fund's Article 4 LTF funds are for the support of the public transportation systems as defined in the TDA. The Transit Fund operates demand responsive transit services within the City of Dixon limits.

### a. Reporting Entity

The financial statements are intended to present the financial position, results of operations and cash flows of only transactions recorded in the Transit Fund of the City of Dixon. The Transit Fund itself is included in the financial statements of the City of Dixon.

#### b. Basis of Presentation

The Transit Fund's basic financial statements are prepared in conformity with accounting principles generally accepted in the United States of America. The Government Accounting Standards Board is the acknowledged standard setting body for establishing accounting and financial reporting standards followed by governmental entities in the United States of America.

These standards require that the financial statements described below be presented.

#### Government-Wide Financial Statements

The Statement of Net Position and Statement of Revenues, Expenses, and Changes in Net Position include all of the activities of the Transit Fund. The Transit Fund's resources are allocated to and accounted for in these basic financial statements as an enterprise fund. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods and services to the general public on a continuing basis be financed or recovered primarily through user charges, or where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other policies. The Transit Fund's net position is reported in three parts: invested in capital assets, net of related debt; restricted net position; and unrestricted net position. The Transit Fund first utilizes restricted resources to finance qualifying activities.

The Statement of Revenues, Expenses, and Changes in Net Position includes business-type activities that are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or the economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

Enterprise funds distinguish operating revenue and expenses from non-operating items. Operating revenues and expenses consists of those revenues and expenses that result from the ongoing principal operations of the Transit Fund. Operating revenues consist primarily of charges for services and operating grants. Operating expenses consist of the cost of services, vehicle maintenance, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenues and expenses.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2020

#### Note 1: Organization and Summary of Significant Accounting Policies (Continued)

#### c. Basis of Accounting

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements regardless of the measurement focus applied.

All proprietary funds are reported using the *economic resources* measurement focus and the *full accrual* basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

Those revenues susceptible to accrual include taxes, intergovernmental revenues, interest and charges for services.

Grant revenues are recognized in the fiscal year in which all eligibility requirements are met. Under the terms of grant agreements, the Transit Fund may fund certain programs with a combination of cost-reimbursement grants, categorical block grants, and general revenues. Thus, both restricted and unrestricted net position may be available to finance program expenditures. The Transit Fund's policy is to first apply restricted grant resources to such programs, followed by general revenues if necessary.

#### d. Cash and Cash Equivalents

The Transit Fund pools its cash and investments with the City of Dixon. The cash and investments balance in the fund represent the fund's equity share of the City's cash and investment pool.

The Transit Funds investments are carried at fair value. The fair value of equity and debt securities is determined based on sales prices or bid-and-asked quotations from SEC-registered securities exchanges or NASDAQ dealers. The Local Agency Investment Fund (LAIF) determines the fair value of their portfolio quarterly and reports a factor to the City; the City applies that factor to convert its share of LAIF from amortized cost to fair value. This amount is included in cash and cash equivalents in the balance sheet of governmental funds. Changes in fair value are allocated to each participating fund.

Interest income earned on pooled cash and investments is allocated monthly to the various funds based on daily average balances and is adjusted at fiscal year-end. Interest income on restricted cash and investments with fiscal agents is credited directly to the related fund.

For purposes of cash flow, the Transit Fund considers cash and investments in the City of Dixon's investment pool with original maturities of three months or less from the date of acquisition to be cash and cash equivalents.

### e. Capital Assets

Infrastructure with an aggregate cost of \$100,000 or more and equipment with a cost of \$5,000 or more and a useful life of one year or more are capitalized. All capital assets are valued at historical cost, or estimated historical cost if actual is unavailable, except for donated capital assets which are recorded at their estimated fair value at the date of donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset lives are not capitalized.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2020

#### Note 1: Organization and Summary of Significant Accounting Policies (Continued)

Depreciation of all exhaustible capital assets is recorded as an expense in the Statement of Revenues, Expenses, and Changes in Net Position, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

Structures and improvements 7 - 50 years
Machinery and equipment 5 - 15 years
Developers contributed improvements 30 - 50 years

#### f. Compensated Absences

The Transit Fund's policy regarding vacation and sick leave is to permit employees to accumulate earned, but unused, vacation and sick leave. The current portion of this long-term liability is estimated based on historical trends. In the fund financial statements, proprietary funds report the liability as it is incurred.

#### g. Net Pension Liability

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Transit Fund's California Public Employees' Retirement System (CalPERS) plans (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### h. Other Post-Employment Benefits (OPEB)

For purposes of measuring the total OPEB obligation, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense have been determined by an independent actuary. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms. Generally accepted accounting principles require that the reported results must pertain to liability information within certain defined timeframes. For this report, the following timeframes are used:

Valuation Date June 30, 2019 Measurement Date June 30, 2019

Measurement Period July 1, 2018 to June 30, 2019

### i. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and so would not be recognized as an outflow of resources (expenses/expenditure) until then. The Transit Fund has one item that qualifies for reporting in this category. The item, deferred pension related items, is reported in the government-wide statement of net position.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2020

#### Note 1: Organization and Summary of Significant Accounting Policies (Continued)

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow or resources (revenue) until that time. The Transit Fund has two items that qualify for reporting in this category. The items, deferred pension related items and deferred OPEB related items are reported in the government-wide statement of net position.

#### i. Use of Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles required management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### Note 2: Cash and Investments

The Transit Fund participates in the City's cash and investment pool. These balances are stated at fair value. The Transit Fund's share of the cash and investment pool is separately accounted for and interest earned is apportioned monthly based upon the relationship of its daily average cash balance to the total of the pooled cash and investments. The value of pool shares in the City that may be withdrawn is determined on an amortized cost basis, which is different than the fair value of the Transit Fund's position in the pool. Cash and investments as of June 30, 2020, totaled \$62,730, of which none was restricted for grant purposes, and were classified in the accompanying financial statements as cash and investments which consisted of cash and investments pooled with the City of Dixon.

Investments Authorized by the California Government Code and the City's Investment Policy

The table below identifies the investment types that are authorized by the City's investment policy. This table does not address investments of debt proceeds held by bond trustees that are governed by the provisions of debt agreements of the City, rather than the general provisions of the California Government Code or the City's investment policy.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2020

Note 2: Cash and Investments (Continued)

|                                               |          | Maximum       |               |
|-----------------------------------------------|----------|---------------|---------------|
|                                               |          | Percentage of | Maximum       |
|                                               | Maximum  | Portfolio or  | Investment in |
| Authorized Investment Type                    | Maturity | Dollar Amount | One Issuer    |
| Banker's Acceptances                          | 180 days | 40%           | 5%            |
| •                                             | •        |               |               |
| California Asset Management Program           | None     | \$10,000,000  | None          |
| California local agency debt                  | 5 years  | 30%           | 5%            |
| Commercial paper                              | 270 days | 25%           | 5%            |
| Federal Government Securities                 | 5 years  | None          | None          |
| Local agency bonds                            | 5 years  | 30%           | 5%            |
| Local Agency Investment Fund (LAIF)           | None     | \$65,000,000  | None          |
| Medium term corporate notes                   | 5 years  | 30%           | 5%            |
| Money market mutual funds                     | None     | 20%           | None          |
| Mortgage-Backed and Asset-Backed Securities   | 5 years  | 20%           | 5%            |
| Negotiable certificates and time deposits     | 5 years  | 30%           | 5%            |
| Non-Negotiable certificates and time deposits | 5 years  | 30%           | \$250,000     |
| Supranationals                                | 5 years  | 30%           | None          |

The Transit Fund complies with the provisions of California Government Code (or the City's investment policy, where more restrictive) pertaining to the types of investments held, institutions in which deposits were made and security requirements. The Transit Fund will continue to monitor compliance with applicable statues pertaining to public deposits and investments.

#### <u>Disclosures Relating to Interest Rate Risk</u>

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. As the Transit Fund pools their cash with the City, information about the sensitivity of the fair values of the Transit Fund's investments to market rate fluctuations may be found in the notes to the City of Dixon's basic financial statements.

#### Investments with Fair Values Highly Sensitive to Interest Rate Fluctuations

The Transit Fund and the City had no investments that were highly sensitive to interest rate fluctuations as of June 30, 2020.

### Concentration of Credit Risk

The investment policy of the Transit Fund contains no limitations on the amount that can be invested in any one issuer beyond that stipulated by the California Government Code. The Transit Fund pools its cash and investments with the City. See the City of Dixon's annual financial report for information relating to concentration of credit risk for amounts reported as cash and investments pooled with the City.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2020

#### Note 2: Cash and Investments (Continued)

#### **Custodial Credit Risk**

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g. broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the City's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the government unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure agency's deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits. The Transit Fund pools its cash with the City of Dixon including deposit accounts. See the City of Dixon's annual financial report for information relating to custodial credit risk for amounts reported as cash and investments pooled with the City.

#### Investment in State Investment Pool

The City is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by the California Government Code under the oversight of the Treasurer of the State of California. The fair value of the Transit Fund's investment in this pool is reported at amounts based on the City's pro-rata share of the fair value provided by LAIF for the entire portfolio (in relation to amortized costs of that portfolio). The maturities related to LAIF investments, as well as the corresponding fair value hierarchy of these investments, can be found in the City of Dixon's annual financial report.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2020

### Note 3: Capital Assets

Capital assets consisted of the following for the year ended June 30, 2020:

|                                                                               | Balance at July 1, 2019 Transfers |             | Additions       | Retirements | Balance at<br>June 30, 2020 |
|-------------------------------------------------------------------------------|-----------------------------------|-------------|-----------------|-------------|-----------------------------|
| Capital assets not being depreciated<br>Construction in progress              | \$ 51,951                         | \$ (51,951) | \$ -            | \$ -        | \$ -                        |
| Total capital assets not being depreciated                                    | 51,951                            | (51,951)    |                 |             |                             |
| Capital assets being depreciated<br>Buildings and improvements<br>Equipment   | 174,436<br>549,975                | -<br>51,951 | -<br>191,711    |             | 174,436<br>793,637          |
| Total capital assets being depreciated                                        | 724,411                           | 51,951      | 191,711         |             | 968,073                     |
| Less accumulated depreciation for:<br>Buildings and improvements<br>Equipment | 131,337<br>435,139                | <u>-</u>    | 74,224<br>4,380 |             | 205,561<br>439,519          |
| Total accumulated depreciation                                                | 566,476                           |             | 78,604          |             | 645,080                     |
| Total capital assets being depreciated, net                                   | 157,935                           | 51,951      | 113,107         |             | 322,993                     |
| Capital assets, net                                                           | \$ 209,886                        | \$ -        | \$ 113,107      | \$ -        | \$ 322,993                  |

Total depreciation expense for the year ended June 30, 2020, was \$78,604.

### Note 4: Accrued Compensated Absences

The following is a summary of the compensated absences liability activity for the year ended June 30, 2020:

|                      | Ва   | lance at  |    |          |     |           | Ва   | lance at | Due | within One |
|----------------------|------|-----------|----|----------|-----|-----------|------|----------|-----|------------|
|                      | July | / 1, 2019 | A  | dditions | Ret | tirements | June | 30, 2020 |     | Year       |
|                      |      | _         |    | _        |     | _         |      | _        |     | _          |
| Compensated absences | \$   | 45,195    | \$ | 39,015   | \$  | 36,642    | \$   | 47,568   | \$  | 35,676     |

#### Note 5: Pension Plan

**Defined Benefit Plan** 

### Plan Descriptions

All qualified permanent and probationary Transit employees are eligible to participate in the City of Dixon Miscellaneous cost-sharing multiple-employer defined benefit pension plan administered by the California Public Employees' Retirement System (CalPERS). Benefit provisions under the Plan are established by State statute and Local Government resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2020

#### Note 5: Pension Plan (Continued)

CalPERS acts as a common investment and administrative agent for participating public agencies within the State of California. Benefit provisions and all other requirements are established by state statute and the City. The City Council has authority over the Transit Fund's participation in CalPERS, plan amendments and the choice of plan options within CalPERS. The CalPERS annual financial report may be obtained from their website at <a href="https://www.calpers.ca.gov">www.calpers.ca.gov</a> or from their executive Office: 400 P Street, Sacramento, California, 95814.

#### Benefits Provided

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full-time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

The rate plan provisions and benefits in effect at June 30, 2020, are summarized as follows:

#### Miscellaneous Cost-Sharing Rate Plans

|                                | Tier 1*           | Tier 2*              | PEPRA            |
|--------------------------------|-------------------|----------------------|------------------|
|                                |                   |                      |                  |
|                                | Prior to          | December 16, 2012 to | On or after      |
| Hire date                      | December 16, 2012 | December 31, 2012    | January 1, 2013  |
| Benefit formula                | 2.5% @ 55         | 2% @ 60              | 2% @ 62          |
| Benefit vesting schedule       | 5 years service   | 5 years service      | 5 years service  |
| Benefit payments               | monthly for life  | monthly for life     | monthly for life |
| Retirement age                 | minimum 50 yrs    | minimum 50 yrs       | minimum 52 yrs   |
| Monthly benefits, as a % of    |                   |                      |                  |
| eligible compensation          | 2.0% to 2.5%      | 1.092% to 2.418%     | 1.0% to 2.5%     |
| Required employee contribution |                   |                      |                  |
| rates                          | 8.000%            | 7.000%               | 2.500%           |
| Required employer contribution |                   |                      |                  |
| rates                          | 42.814%           | 8.577%               | 7.063%           |
|                                |                   |                      |                  |

<sup>\*</sup>Plan is closed to new entrants.

### **Contribution Description**

Section 20814(c) of the California Public Employees' Retirement Law (PERL) requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. The total plan contributions are determined through the CalPERS' annual actuarial valuation process. For public agency cost-sharing plans covered by either the Miscellaneous or Safety risk pools, the Plan's actuarially determined rate is based on the estimated amount necessary to pay the Plan's allocated share of the risk pool's costs of benefits earned by employees during the year, and any unfunded accrued liability. The employer is required to contribute

### NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2020

#### Note 5: Pension Plan (Continued)

the difference between the actuarially determined rate and the contribution rate of employees.

For the year ended June 30, 2020, the employer contributions recognized as a reduction to the net pension liability for the Plan was \$63,578.

# Pension Liabilities, Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions

As of June 30, 2020, the Transit Fund reported net pension liabilities for its proportionate shares of the net pension liability of the plan, the balance was \$626,014.

The Transit Fund's net pension liability is measured as the proportionate share of the net pension liability. The net pension liability of the Plan is measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2018, rolled forward to June 30, 2019, using standard update procedures. The Transit Fund's proportion of the net pension liability was based on a projection of the City of Dixon's long-term share of contributions to the pension plans relative to the projected contributions of all participating employers, actuarially determined. The Transit Fund's share of the City of Dixon's proportionate share of the net pension liability as of June 30, 2018 and 2019, was as follows:

|                             | Net Pension Liability |
|-----------------------------|-----------------------|
| Proportion - June 30, 2018  | 0.01582%              |
| Proportion - June 30, 2019  | 0.00942%              |
| Change - Increase(Decrease) | -0.00640%             |

For the year ended June 30, 2020, the Transit Fund recognized pension expense of \$109,827. At June 30, 2020, the Transit Fund reported deferred outflows and deferred inflows of resources related to pensions as follows:

|                                                  | <br>red Outflows<br>Resources | <br>red Inflows<br>esources |
|--------------------------------------------------|-------------------------------|-----------------------------|
| Contribution made subsequent to measurement date | \$<br>65,546                  | \$<br>-                     |
| Change in assumptions                            | 29,851                        | 10,582                      |
| Difference bewteen expected and actual           |                               |                             |
| experiences                                      | 43,479                        | 3,369                       |
| Difference in proportionate share                | -                             | 11,856                      |
| Net difference between projects and              |                               |                             |
| actual earnings on plan investments              | -                             | 10,945                      |
| Adjustment due to difference in proportions      | 2,618                         | <br>22,012                  |
| Total                                            | \$<br>141,494                 | \$<br>58,764                |

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2020

#### Note 5: Pension Plan (Continued)

The \$65,646 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2021. Other amounts reported as deferred outflows or deferred inflows of resources related to pensions will be recognized as pension expense as follows:

| Measurement<br>Period Ended<br>June 30: | Ou | Deferred<br>tflows/(Inflows) of<br>Resources |
|-----------------------------------------|----|----------------------------------------------|
| 2021                                    | \$ | 33.661                                       |
| 2022                                    | ·  | (17,333)                                     |
| 2023                                    |    | (1,356)                                      |
| 2024                                    |    | 2,212                                        |
|                                         | \$ | 17,184                                       |

### Actuarial Methods and Assumptions Used to Determine Total Pension Liability

For the measurement period ended June 30, 2019, the total pension liability was determined by rolling forward the June 30, 2018 total pension liability. The June 30, 2018 and the June 30, 2019 total pension liabilities were based on the following actuarial methods and assumptions:

| Actuarial Cost Method    | Entry Age Normal in accordance with the requirements of GASB Statement No. 68. |
|--------------------------|--------------------------------------------------------------------------------|
| Actuarial Assumptions    |                                                                                |
| Discount Rate            | 7.15%                                                                          |
| Inflation                | 2.50%                                                                          |
| Salary Increases         | Varies by Entry Age and Service                                                |
| Mortality Rate Table (1) | Derived using CalPERS' Membership Data for all Funds.                          |
| Post Retirement Benefit  | Contract COLA up to 2.50% until Purchasing                                     |
| Increase                 | Power Protection Allowance Floor on<br>Purchasing Power applies                |

<sup>&</sup>lt;sup>(1)</sup>The mortality table used was developed based on CalPERS-specific data. The table includes 15 years of mortality improvements using the Society of Actuaries Scale 90% of scale MP 2016. For more details on this table, please refer to the December 2017 experience study report that can be found on the CalPERS website.

All other actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period from 1997 to 2015, including updates to salary increase, mortality and retirement rates. The Experience Study report can be obtained at CalPERS' website under Forms and Publications.

#### Change of Assumptions

No changes in assumptions.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2020

#### Note 5: Pension Plan (Continued)

#### Discount Rate

The discount rate used to measure the total pension liability was 7.15%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Long-term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, staff took into account both short-term and long-term market return expectations as well as the expected pension fund (PERF C) cash flows. Taking into account historical returns of all the Public Employees Retirement Funds' asset classes (which includes the agent plan and two cost-sharing plans or PERF A, B, and C funds), expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each PERF C fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses. The expected real rates of return by asset class are as followed:

|                  | Assumed Asset | Real Return      | Real Return   |
|------------------|---------------|------------------|---------------|
| Asset Class      | Allocation    | Years 1 - 10 (1) | Years 11+ (2) |
| Global Equity    | 50.00%        | 4.80%            | 0.06%         |
| Fixed Income     | 28.00%        | 1.00%            | 2.62%         |
| Inflation Assets | 0.00%         | 0.77%            | 1.81%         |
| Private Equity   | 8.00%         | 6.30%            | 7.23%         |
| Real Assets      | 13.00%        | 3.75%            | 4.93%         |
| Liquidity        | 1.00%         | 0.00%            | -0.92%        |

- (1) An expected inflation of 2.00% used for this period.
- (2) An expected inflation of 2.92% used for this period.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2020

#### Note 5: Pension Plan (Continued)

# Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the Transit Fund's proportionate share of the net pension liability, calculated using the discount rate, as well as what the Transit Fund's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% point lower or 1% point higher than the current rate:

|                       | Disc  | ount Rate - 1% | Cu | rrent Discount | Disc  | ount Rate +1% |  |  |  |
|-----------------------|-------|----------------|----|----------------|-------|---------------|--|--|--|
|                       | 6.15% |                |    | 7.15%          | 8.15% |               |  |  |  |
| Net Pension Liability | \$    | 928,767        | \$ | 626,014        | \$    | 376,113       |  |  |  |

#### Pension Plan Fiduciary Net Position

Detailed information about the plan's fiduciary net position is available in the separately issued CalPERS financial reports. See CalPERS website for additional information.

### Note 6: Other Post-Employment Benefits (OPEB)

#### Description of the Plan

The City sponsors and administers a single-employer health care plan (Plan) for its employees. The plan provides medical, dental, and vision plan coverage. Medical coverage is provided through CalPERS under the Public Employees' Medical and Hospital Care Act (PEMHCA), also referred to as PERS Health. Children are eligible for coverage until age 26. Retired employees who were part of the Public Employees Union #1 (Local One) receive one month's premium at the Kaiser plus one dependent rate for each year of full-time service to a maximum of 24 months. In addition, the City offers dental and vision insurance. As the City's OPEB benefits are administered by City personnel, no separate financial statements are issued.

The minimum required employer contributions are statutorily set under PEMHCA and is scheduled to increase in the future based on the medical portion of CPI. Minimum required employer contributions for the fiscal years 2018 and 2019 were \$85,773 and \$131,308, respectively.

The City participates in the CalPERS Health Program, a community-rated program for its medical coverage.

### **Employees Covered**

As of the June 30, 2019 actuarial valuation, the following current and former employees were covered by the benefit terms under the entire Plan:

| 18  |
|-----|
| 33  |
| 167 |
| _   |

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2020

#### Note 6: Other Post-Employment Benefits (OPEB) (Continued)

#### **Contributions**

The Plan and its contribution requirements are established by Memoranda of Understanding with the applicable employee bargaining units and may be amended by agreements between the City and the bargaining units. The annual contribution is based on the actuarially determined contribution. For the measurement date ended June 30, 2019, the Transit Fund's cash contributions were \$1,640, which were recognized as a reduction to the OPEB Liability.

### Total OPEB Liability

The Transit Fund's Total OPEB liability was measured as of June 30, 2019 and the total OPEB liability used to calculate the total OPEB liability was determined by an actuarial valuation dated June 30, 2019 that was used to determine the June 30, 2019 total OPEB liability, based on the following actuarial methods and assumptions:

Actuarial Cost Method Entry Age Normal

Actuarial Assumptions

Contribution Policy No pre-funding.

Discount Rate 3.50% at June 30, 2019 Bond Buyer 20-Bond Index

Inflation 2.75% annually

Salary Increases 3.00% per annum, in aggregate Merit - Calpers

1997-2015 Experience Study

Mortality Rate projected fully generational with

Scale MP-2019.

Mortality, Retirement, Disability, Calpers 1997-2015 Experience Study.

Terminations

Medical Trend Non-Medicare - 7.25% for 2021, decreasing

toan ultimate rate of 4.00% for 2076.

Medicare - 6.3% for 2021, decreasing to an

ultimate rate for 2076 and later.

PEMHCA Minimum Increase 4.25% annually

#### Change of Assumptions

Discount rate was updated based on municipal bond rate as of the measurement date. Mortality improvement scale was updated to Scale MP-2019.

#### **Discount Rate**

The discount rate used to measure the total OPEB liability was 3.50 percent. The projection of cash flows used to determine the discount rate assumed that City contributions will be made at rates equal to the actuarially determined contribution rates. The City does not participate in a trust fiduciary fund.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2020

### Note 6: Other Post-Employment Benefits (OPEB) (Continued)

### Subsequent Events Related to OPEB

ACA Excise Tax load of approximately \$58,000 will be removed in the 20/21 GASB Statement No. 75 report due to repeal of law after the June 30, 2019 Measurement Date in December 2019.

# Changes in the OPEB Liability

The changes in the Total OPEB liability for the Plan are as follows:

|                                                        | Increase(Decrease) |          |  |  |  |  |
|--------------------------------------------------------|--------------------|----------|--|--|--|--|
|                                                        | Total OPEB Liabil  |          |  |  |  |  |
| Balance at June 30,2019 (measurement date 6/30/2018)   | \$                 | 246,010  |  |  |  |  |
| Changes recognized over the measurement period:        |                    |          |  |  |  |  |
| Service Cost                                           |                    | 16,599   |  |  |  |  |
| Interest                                               |                    | 9,344    |  |  |  |  |
| Actual vs. expected experience                         |                    | (37,424) |  |  |  |  |
| Change of assumptions                                  |                    | 9,206    |  |  |  |  |
| Benefit Payments and refunds                           |                    | (7,860)  |  |  |  |  |
| Net Changes                                            |                    | (10,135) |  |  |  |  |
| Balance at June 30, 2020 (measurement date 06/30/2019) | \$                 | 235,875  |  |  |  |  |

### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the Transit Fund if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate, for measurement period ended June 30, 2019:

|                      |    |            | (    | Current    |         |          |  |  |
|----------------------|----|------------|------|------------|---------|----------|--|--|
|                      | 1% | 6 Decrease | Disc | count Rate | 1%      | Increase |  |  |
|                      |    | (2.50%)    |      | (3.50%)    | (4.50%) |          |  |  |
| Total OPEB Liability | \$ | 268,483    | \$   | 235,875    | \$      | 209,626  |  |  |

### Sensitivity of the total OPEB Liability to Changes in the Health Care Cost Trend Rates

The following presents the Total OPEB liability of the Transit Fund if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rate, for measurement period ended June 30, 2019:

|                      |    | Current Healthcare |    |                  |             |         |  |  |  |  |  |  |
|----------------------|----|--------------------|----|------------------|-------------|---------|--|--|--|--|--|--|
|                      |    | 1% Decrease        |    | Cost Trent Rates | 1% Increase |         |  |  |  |  |  |  |
| Total OPEB Liability | \$ | 204.301            | \$ | 235.875          | \$          | 276.219 |  |  |  |  |  |  |

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2020

### Note 6: Other Post-Employment Benefits (OPEB) (Continued)

### **OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB**

For the fiscal year ended June 30, 2020, the Transit Fund recognized OPEB expense of \$19,459. As of fiscal year-ended June 30, 2020, the Transit Fund reported deferred outflows of resources related to OPEB from the following sources:

|                                         | <br>ed Outflows<br>esources | <br>red Inflows<br>Resources |
|-----------------------------------------|-----------------------------|------------------------------|
| OPEB contributions subsequent to the    |                             |                              |
| measurement date                        | \$<br>6,044                 | \$<br>-                      |
| Changes of assumptions                  | 18,314                      | 26,685                       |
| Differences between expected and actual |                             |                              |
| experience                              |                             | 32,809                       |
|                                         | \$<br>24,358                | \$<br>59,494                 |

The \$6,044 reported as deferred outflows of resources related to contributions subsequent to the June 30, 2019 measurement date will be recognized as a reduction of the Total OPEB liability during the fiscal year ending June 30, 2021. Other amounts reported as deferred outflows or deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

|                   |    | Deferred            |
|-------------------|----|---------------------|
| Fiscal Year Ended | Ou | tflows/(Inflows) of |
| June 30:          |    | Resources           |
| 2021              | \$ | (6,504)             |
| 2022              |    | (6,504)             |
| 2023              |    | (6,504)             |
| 2024              |    | (6,504)             |
| 2025              |    | (6,504)             |
| Thereafter        |    | (8,661)             |
|                   | \$ | (41,180)            |

### Note 7: Transfers to the City

During the year ended June 30, 2020, the Transit Fund transferred out \$221,787 to the City's general fund to reimburse the City for allocated costs.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2020

### Note 8: Fare Revenue Ratio

The City's Transit Fund is required by the MTC to maintain a fare revenue to operating expenses ratio of at least 10% related to its services to the general public in accordance with the TDA. The calculation of the fare revenue ratio is as follows:

|                                       | 2020                      |
|---------------------------------------|---------------------------|
| Fare revenue                          | \$<br>96,977              |
| Operating expenses Less: depreciation | \$<br>1,207,163<br>78,604 |
| Net operating expenses                | \$<br>1,128,559           |
| Fare revenue ratio                    | 8.59%                     |

Assembly Bill No. 90 issued on June 29, 2020 by the California Legislature waived the required fare revenue ratio requirement for fiscal years 2019-20 and 2020-21.

#### Note 9: Unearned Revenue

# <u>Public Transportation Modernization Improvement and Service Enhancement Account</u> (PTMISEA)

In November 2006, California Voters passed a bond measure enacting the Highway Safety, Traffic Reduction, Air Quality and Port Security Bond Act of 2006. Of the \$19.925 billion of state general obligation bonds authorized, \$4 billion was set aside by the state as instructed by statute as the Public Transportation Modernization Improvement and Service Enhancement Account (PTMISEA). These funds are available to the California Department of Transportation for intercity rail projects and to transit operators in California for rehabilitation, safety or modernization improvements, capital service enhancements or expansions, new capital projects, bus rapid transit improvements or for rolling back stock procurement, rehabilitation or replacement.

In prior years, the City received proceeds from the State's PTMISEA account. During the fiscal year ended June 30, 2020, the City received proceeds of \$9,220. Activity related to the PTMISEA funds were as follows:

|                                    | A  | mount   |
|------------------------------------|----|---------|
| Unexpended proceeds, July 1, 2019  | \$ | 8,794   |
| Proceeds received                  |    | 9,220   |
| Expenditures incurred              |    | (8,794) |
| Unexpended proceeds, June 30, 2020 | \$ | 9,220   |

#### **Unearned revenue - Other**

There was no other unearned revenue as of June 30, 2020.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2020

#### Note 10: Concentrations

The Transit Fund of the City receives a substantial amount of its support from a statewide retail sales tax from the Local Transportation Fund created by the TDA. A significant reduction in the level of this support, if this was to occur, may have a significant effect on the Transit Fund's activities.

#### Note 11: Insurance Coverage

The Transit Fund participates in the Northern California Cities Joint Power Authority through the City of Dixon for general, public officials' errors and omissions, property and workers' compensation liability. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. Additional information about available coverage can be obtained from the City's financial statements.

The Transit Fund also participates in the California Transit Indemnity Pool (CalTIP). Under CalTIP, the Transit Fund contributes to the liability and vehicle physical damage programs. Information on CalTIP can be found online at caltiponline.org.

# COST SHARING MULTIPLE-EMPLOYER PLAN SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY AS OF JUNE 30, 2020

|                                                                                                   | 2015          | 2016          | 2017          | 2018          | 2019          | _  | 2020     |
|---------------------------------------------------------------------------------------------------|---------------|---------------|---------------|---------------|---------------|----|----------|
| Miscellaneous Plan Plan's Proportion of the Net Pension Liability                                 | 0.00210%      | 0.00230%      | 0.00214%      | 0.00597%      | 0.00631%      |    | 0.01001% |
| Plan's Proportionate Share of the Net Pension Liability                                           | \$<br>130,516 | \$<br>157,560 | \$<br>184,787 | \$<br>591,623 | \$<br>626,014 | \$ | 626,014  |
| Plan's Covered Payroll                                                                            | \$<br>185,848 | \$<br>204,517 | \$<br>185,468 | \$<br>256,822 | \$<br>293,953 | \$ | 320,546  |
| Plan's Proportionate Share of the Net Pension Liability as<br>Percentage of Covered Payroll       | 70.23%        | 77.04%        | 99.63%        | 230.36%       | 212.96%       |    | 195.30%  |
| The Pension Plan's (PERF-C) Fiduciary Net Position as a Percentage of the Total Pension Liability | 79.82%        | 78.40%        | 74.06%        | 73.31%        | 75.26%        |    | 75.26%   |

#### Notes to Schedule:

Benefit Changes: There were no changes to benefit terms. However, the figures above do not include any liability impact that may have resulted from plan changes which occurred after the measurement dates. This applies for voluntary benefit changes as well as any offers of Two Years Additional Service Credit (a.k.a. Golden Handshakes).

Changes of Assumptions: In 2020 and 2019, there were no changes. In 2018, demographic assumptions and inflation rate were changed in accordance to the CalPERS Experience Study and Review of Actuarial Assumptions December 2017. There were no changes in the discount rate in 2018. In 2017, the accounting discount rate reduced from 7.65 percent to 7.15 percent. In 2016, there were no changes. In 2015, amounts reported reflect an adjustment of the discount rate from 7.5 percent (net of administrative expense) to 7.65 percent (without a reduction for pension plan administrative expense.) In 2014, amount reported were based on the 7.5 percent discount rate.

(1) Historical information is required only for measurement for which GASB 68 is applicable. Fiscal Year 2015 was the first year of implementation, therefore only six years are shown.

|                                                                                                                                                             | 2015 |                    | 2016 |                    | 2017 |                    | 2018 |                    | 2019 |                    | <br>2020                 |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------|------|--------------------|------|--------------------|------|--------------------|------|--------------------|------|--------------------|--------------------------|
| Miscellaneous Plan Actuarially Determined Contribution Contribution in Relation to the Actuarially Determined Contribution Contribution Deficiency (Excess) | \$   | 12,412<br>(12,412) | \$   | 11,649<br>(11,649) | \$   | 41,233<br>(41,233) | \$   | 47,715<br>(47,715) | \$   | 63,578<br>(63,578) | \$<br>65,546<br>(65,546) |
| Covered Payroll                                                                                                                                             | \$   | 204,517            | \$   | 185,468            | \$   | 256,822            | \$   | 293,953            | \$   | 320,546            | \$<br>348,552            |
| Contributions as a Percentage of Covered Payroll                                                                                                            |      | 6.07%              |      | 6.28%              |      | 16.06%             |      | 16.230%            |      | 19.83%             | 18.81%                   |

(1) Historical information is required only for measurement for which GASB 68 is applicable. Fiscal Year 2015 was the first year of implementation, therefore only six years are shown.

#### Note to Schedule:

June 30, 2017

Methods and assumptions used to determine contribution rates:

Entry Age Normal Cost Method Actuarial Cost Method

Level percentage of pay, a summary of the current policy is provided in the table below: Amortization method

|                     |            | Source         |          |                |           |  |  |  |  |
|---------------------|------------|----------------|----------|----------------|-----------|--|--|--|--|
|                     | (Gai       | n)/Loss        |          |                |           |  |  |  |  |
|                     |            |                |          |                | Golden    |  |  |  |  |
| Driver              | Investment | Non-investment | Change   | Benefit Change | Handshake |  |  |  |  |
| Amortization Period | 30 years   | 30 Years       | 20 Years | 20 Years       | 5 Years   |  |  |  |  |
| Escalation Rate     |            |                |          |                |           |  |  |  |  |
| - Active Plans      | 2.875%     | 2.875%         | 2.875%   | 2.875%         | 2.875%    |  |  |  |  |
| - Inactive Plans    | 0%         | 0%             | 0%       | 0%             | 0%        |  |  |  |  |
| Ramp Up             | 5          | 5              | 5        | 0              | 0         |  |  |  |  |
| Ramp Down           | 5          | 5              | 5        | 0              | 0         |  |  |  |  |

2.65% Inflation Payroll Growth 2.875%

Projected Salary Increases Varies by Entry Age and Service

Investment Rate of Return 7.00% (net of pension plan investment and administrative expenses, includes inflation)

Retirement Age

Retirement rates vary by age, service, and formula
The mortality table used was developed based on CalPERS' specific data. The table includes 20 years of mortality improvements using
Society of Actuaries Scale BB. For more details on this table, please refer to the 2014 experience study report. Mortality

# SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY AND RELATED RATIOS AS OF JUNE 30, FOR THE LAST TEN FISCAL YEARS (1)

|                                                                  | 2018 |          | 2019 |          | 2020 |          |
|------------------------------------------------------------------|------|----------|------|----------|------|----------|
| Total OPEB Liability                                             |      |          |      |          |      |          |
| Service cost                                                     | \$   | 23,279   | \$   | 18,384   | \$   | 16,599   |
| Interest on the total OPEB liability                             |      | 8,072    |      | (18,434) |      | 9,344    |
| Actual and expected experience difference                        |      | -        |      | -        |      | (37,424) |
| Changes in assumptions                                           |      | (27,964) |      | (9,651)  |      | 9,206    |
| Benefit payments                                                 |      | (6,126)  |      | (5,550)  |      | (7,860)  |
| Net change in total OPEB liability                               |      | (2,739)  |      | (15,251) |      | (10,135) |
| Total OPEB liability - beginning                                 |      | 264,000  |      | 261,261  |      | 246,010  |
| Total OPEB liability - ending                                    | \$   | 261,261  | \$   | 246,010  | \$   | 235,875  |
| Total OPEB Liability                                             | \$   | 261,261  | \$   | 246,010  | \$   | 235,875  |
| Covered-employee payroll                                         | \$   | 387,689  | \$   | 432,851  | \$   | 391,834  |
| Total OPEB liability as a percentage of covered-employee payroll |      | 67.39%   |      | 56.83%   |      | 60.20%   |

<sup>(1)</sup> Historical information is required only for the measurement periods for which GASB 75 is applicable. Fiscal Year 2018 was the first year of implementation. Future years' information will be displayed up to 10 years as information becomes available.

#### Notes to Schedule: None

Changes in assumptions: In 2020, mortality improvement scale was updated to scale MP-2019. In 2020 and 2019, discount rate was updated based on municipal bond rate as of the measurement date.



### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council City of Dixon, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the Transit Fund of the City of Dixon, California (the Transit Fund), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Transit Fund's basic financial statements, and have issued our report thereon dated November 25, 2020.

### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Transit Fund's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Transit Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of the Transit Fund's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Transit Fund's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.



To the Honorable Mayor and Members of the City Council City of Dixon, California

Lance, Soll & Lunghard, LLP

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Transit Funds internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Transit Funds internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Sacramento, California November 25, 2020



#### REPORT ON COMPLIANCE WITH THE TRANSPORTATION DEVELOPMENT ACT

To the Honorable Mayor and Members of the City Council City of Dixon, California

We have audited the financial statements of the Transit Fund of the City of Dixon (the Transit Fund), as of June 30, 2020, and for the year then ended, and have issued our report thereon dated November 25, 2020. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

As part of obtaining reasonable assurance about whether the Transit Fund's financial statements are free of material misstatement, we performed test of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. Additionally, we performed test to determine that allocations made and expenditures paid by the Transit Fund were made in accordance with the allocation instructions and resolutions of the Metropolitan Transportation Commission and in conformance with the California Transportation Development Act. Specifically, we performed each of the specific tasks identified in the California Code of Regulations Sections 6667 that are applicable to the Transit Fund. In connection with our audit, nothing came to our attention that caused us to believe the Transit Fund failed to comply with the statutes. Rules and Regulations of the California Transportation Development Act and the allocation instructions and resolutions of the Transportation Commission. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion.

Also part of our audit, we performed test of compliance to determine whether certain state bond funds were received and expended in accordance with the applicable bond act and state accounting requirements.

In November 2006, California Voters passed a bond measure enacting the Highway Safety, Traffic Reduction, Air Quality and Port Security Bond Act of 2006. Of the \$19.925 billion of state general obligation bonds authorized, \$4 billion was set aside by the state as instructed by statue as the Public Transportation Modernization Improvement and Service Enhancement Account (PTMISEA). These funds are available to the California Department of Transportation for intercity rail projects and to transit operators in California for rehabilitation, safety or modernization improvements, capital service enhancements or expansions, new capital projects, bus rapid transit improvements or for rolling back stock procurement, rehabilitation or replacement.





To the Honorable Mayor and Members of the City Council City of Dixon, California

In prior years, the City received proceeds from the State's PTMISEA account. During the fiscal year ended June 30, 2020, the City received proceeds of \$9,220. Activity related to the PTMISEA funds were as follows:

|                                    | A  | Amount  |  |  |
|------------------------------------|----|---------|--|--|
| Unexpended proceeds, July 1, 2019  | \$ | 8,794   |  |  |
| Proceeds received                  |    | 9,220   |  |  |
| Expenditures incurred              |    | (8,794) |  |  |
| Unexpended proceeds, June 30, 2020 | \$ | 9,220   |  |  |

This report is intended solely for the information and use of management, the City Council, the Metropolitan Transportation Commission, the California Department of Transportation and the State Controller's office and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

Sacramento, California November 20, 2020

Lance, Soll & Lunghard, LLP